110TH CONGRESS 1ST SESSION

S. 2450

To amend the Federal Rules of Evidence to address the waiver of the attorney-client privilege and the work product doctrine.

IN THE SENATE OF THE UNITED STATES

DECEMBER 11, 2007

Mr. Leahy (for himself and Mr. Specter) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the Federal Rules of Evidence to address the waiver of the attorney-client privilege and the work product doctrine.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. ATTORNEY-CLIENT PRIVILEGE AND WORK
- 4 PRODUCT; LIMITATIONS ON WAIVER.
- 5 (a) In General.—Article V of the Federal Rules of
- 6 Evidence is amended by adding at the end the following:
- 7 "Rule 502. Attorney-Client Privilege and Work Prod-
- 8 uct; Limitations on Waiver
- 9 "The following provisions apply, in the circumstances
- 10 set out, to disclosure of a communication or information

- covered by the attorney-client privilege or work-product 2 protection. 3 "(a) Disclosure Made in a Federal Pro-CEEDING OR TO A FEDERAL OFFICE OR AGENCY; SCOPE OF A WAIVER.—When the disclosure is made in a Federal proceeding or to a Federal office or agency and waives the attorney-client privilege or work-product protection, the waiver extends to an undisclosed communication or in-8 formation in a Federal or State proceeding only if: "(1) the waiver is intentional; 10 11 "(2) the disclosed and undisclosed communica-12 tions or information concern the same subject mat-13 ter; and "(3) they ought in fairness to be considered to-14 15 gether. "(b) INADVERTENT DISCLOSURE.—When made in a 16 Federal proceeding or to a Federal office or agency, the 18 disclosure does not operate as a waiver in a Federal or 19 State proceeding if: "(1) the disclosure is inadvertent;
- 20
- "(2) the holder of the privilege or protection 21 22 took reasonable steps to prevent disclosure; and
- 23 "(3) the holder promptly took reasonable steps 24 to rectify the error, including (if applicable) fol-25 lowing Federal Rule of Civil Procedure 26(b)(5)(B).

- 1 "(c) DISCLOSURE MADE IN A STATE PROCEEDING.—
- 2 When the disclosure is made in a State proceeding and
- 3 is not the subject of a State-court order concerning waiver,
- 4 the disclosure does not operate as a waiver in a Federal
- 5 proceeding if the disclosure:
- 6 "(1) would not be a waiver under this rule if it
- 7 had been made in a Federal proceeding; or
- 8 "(2) is not a waiver under the law of the State
- 9 where the disclosure occurred.
- 10 "(d) Controlling Effect of a Court Order.—
- 11 A Federal court may order that the privilege or protection
- 12 is not waived by disclosure connected with the litigation
- 13 pending before the court—in which event the disclosure
- 14 is also not a waiver in any other Federal or State pro-
- 15 ceeding.
- 16 "(e) Controlling Effect of a Party Agree-
- 17 MENT.—An agreement on the effect of disclosure in a
- 18 Federal proceeding is binding only on the parties to the
- 19 agreement, unless it is incorporated into a court order.
- 20 "(f) Controlling Effect of This Rule.—Not-
- 21 withstanding Rules 101 and 1101, this rule applies to
- 22 State proceedings and to Federal court-annexed and Fed-
- 23 eral court-mandated arbitration proceedings, in the cir-
- 24 cumstances set out in the rule. And notwithstanding Rule

- 1 501, this rule applies even if State law provides the rule
- 2 of decision.
- 3 "(g) DEFINITIONS.—In this rule:
- 4 "(1) 'attorney-client privilege' means the pro-
- 5 tection that applicable law provides for confidential
- 6 attorney-client communications; and
- 7 "(2) 'work-product protection' means the pro-
- 8 tection that applicable law provides for tangible ma-
- 9 terial (or its intangible equivalent) prepared in an-
- ticipation of litigation or for trial.".
- 11 (b) Technical and Conforming Changes.—The
- 12 table of contents for the Federal Rules of Evidence is
- 13 amended by inserting after the item relating to rule 501
- 14 the following:

"502. Attorney-client privilege and work-product doctrine; limitations on waiver er"

- 15 (c) Effective date.—The amendments made by
- 16 this Act shall apply in all proceedings commenced after
- 17 the date of enactment of this Act and, insofar as is just
- 18 and practicable, in all proceedings pending on such date
- 19 of enactment.

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